

Initial Implementation Memorandum: Child Nutrition Programs: Meal Patterns Consistent With the 2020-2025 Dietary Guidelines for Americans

Purpose

The purpose of this memorandum is to provide guidance to CACFP and SFSP operators on the implementation of the final rule, *Child Nutrition Programs: Meal Patterns Consistent With the 2020-2025 Dietary Guidelines for Americans.*

Legal Authority

CACFP 07-2024, SFSP 12-2024

Background

On April 25, 2024, FNS published the final rule, *Child Nutrition Programs: Meal Patterns Consistent With the 2020-2025 Dietary Guidelines for Americans* (<u>89 FR 31962</u>, April 25, 2024). This rule finalizes practical, science-based, long-term school nutrition requirements based on the goals of the *Dietary Guidelines for Americans, 2020-2025 (Dietary Guidelines)*, extensive stakeholder input, and lessons learned from prior rulemakings. This rule also includes minor updates to the Child and Adult Care Food Program (CACFP) and Summer Food Service Program (SFSP) to better align Child Nutrition Program (CNP) requirements. These updates represent continued progress toward supporting the nutrition quality of school meals, strengthening the Child Nutrition Programs (CNPs), and advancing USDA's commitment to nutrition security.

Program Requirements

Summary of Major Changes

The rule finalizes gradual updates to the school nutrition requirements in a few key areas to support realistic, sustainable improvements in child nutrition which FNS and the broader school meals community have been partnering on for over a decade. Notably, these updated nutrition requirements include the first ever limit on added sugars in the school meal programs, which will be phased in gradually. In response to stakeholder feedback underscoring the need for durable and achievable nutrition requirements, the final rule implements a single achievable reduction in sodium levels at school lunch and breakfast. To set up schools and students for long-term success, this rulemaking maintains the current whole grain and fluid milk requirements and continues to allow schools to offer fat-free and low-fat flavored milk to all K-12 students.

While many of the changes outlined in the rule apply to the school meal programs, including the National School Lunch Program (NSLP) and School Breakfast Program (SBP), some aspects of the rule also make changes to the Child and Adult Care Food Program (CACFP), Summer Food Service Program (SFSP), and the Special Milk Program for Children (SMP). Notably, in the CACFP, the final rule replaces total sugars limits for breakfast cereals and yogurt with added sugars limits which align with the added sugars limits for breakfast cereals and yogurt in the school meal programs. USDA recognizes that in order to successfully make improvements to the CNP meal patterns, similar improvements must be made to the broader food environment. To that end, the 2024 WIC final rule, <u>Special Supplemental Nutrition Program for Women, Infants and Children (WIC): Revisions in the WIC Food Packages</u>, established limits on added sugars in breakfast cereals and yogurt that are consistent with the limits in this final rule.

It is important to note that FNS did not finalize the proposed change to the current limit for grain-based desserts at school breakfast. Public comments raised concerns about potential negative impacts the proposed change would have to the SBP, especially to alternative breakfast service models that often include grab-and-go friendly items. As a reminder, cookies, dessert pies, cobbler, brownies, and all cake varieties except coffee cake are prohibited from contributing to the grains requirement for school breakfast.

Additionally, the final rule strengthens the Buy American requirement by requiring schools to include Buy American provisions in procurement procedures, providing clarity regarding the limited exceptions to domestic purchases, and by gradually phasing in a cap on non-domestic food purchases.

This final rule is designed to make incremental changes based on critical input from school nutrition professionals, Program operators, State agencies, public health experts, food industry, and families. FNS understands that all our child nutrition partners need time to prepare for changes. Therefore, while the rule is effective July 1, 2024, Program operators will not be required to make any changes to menus until July 1, 2025, at the earliest. Standards that may require menu changes, such as added sugars limits and sodium reduction, will be gradually phased in starting in school year (SY) 2025-2026.

Initial Implementation Resources

The attached initial implementation chart (Attachment A: Overview of Provisions in Final Rule) describes

current Program requirements, provides an overview of the provisions finalized in the rule, outlines which CNPs are impacted, and provides the implementation date for each provision. The implementation dates are when State agencies and local Program operators must implement the provisions. Provisions that require menu changes must be implemented by the implementation dates; however, Program operators are encouraged to work toward reducing sodium and added sugars in their menus in advance of these dates. With State agency approval, CACFP operators may choose to implement the added sugars limits for breakfast cereals and yogurt early. When viewing the chart, please note that each section corresponds to a specific section of the final rule (for example, section 2 outlines added sugars requirements in both the final rule and the attached chart).

As mentioned, these implementation dates were developed based on stakeholder feedback and provide State agencies and Program operators time to prepare for required changes. FNS is committed to providing State agencies with additional training and technical assistance on all final rule provisions.

The chart in Attachment B (Attachment B: Table of Changes by Program) provides a streamlined overview of the changes by Program to help CNP operators successfully implement the changes from this rulemaking.

Comments

For questions concerning this memorandum, please contact the Policy Administrator at (404) 651-8193.

Initial Implementation Memo Attachments

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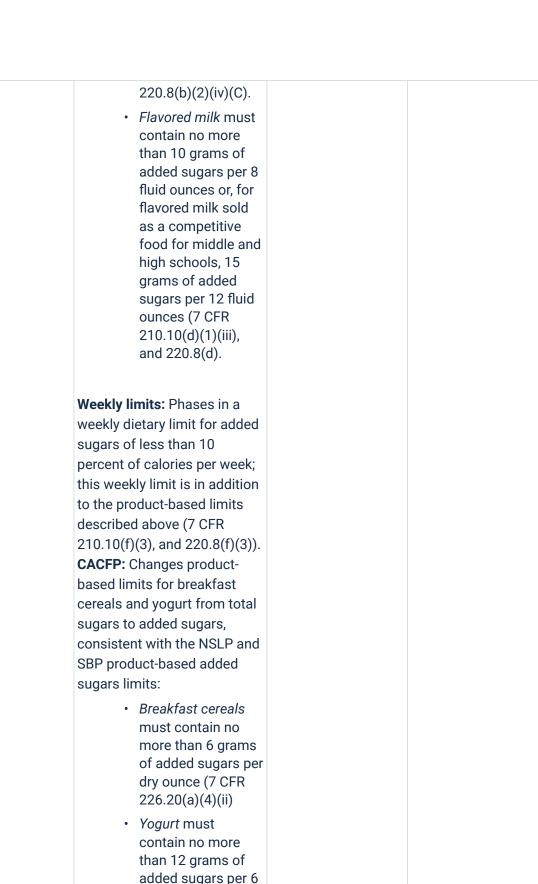
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Attachment B: Table of Changes by Program

Attachment A: Overview of Final Rule Provisions

Section 2: Added Sugars

| Current Requirements | Final Rule | Programs Impacted | Implementation Date |
|---|--|---|---|
| NSLP and SBP: There are no added sugars limits in the school meal programs. CACFP: Breakfast cereals must contain no more than 6 grams of total sugars per dry ounce and yogurt must contain no more than 23 grams of total sugars per 6 ounces (7 CFR 226.20(a)(4)(ii) and 226.20(a)(5)(iii)(B)). | NSLP and SBP: Product-based limits: Establishes product-based added sugars limits for the following items: • Breakfast cereals must contain no more than 6 grams of added sugars per dry ounce (7 CFR 210.10(b)(2)(iii)(B) and 220.8(b)(2)(iii)(B). • Yogurt must contain no more than 12 grams of added sugars per 6 ounces (2 grams of added sugars per ounce) (7 CFR 210.10(b)(2)(iv)(C) and | NSLP, SBP, and CACFP* *CACFP is only impacted by the change from total sugars limits to added sugars limits for breakfast cereals and yogurts | NSLP and SBP product-based limits: July 1, 2025 NSLP and SBP weekly limit: July 1, 2027 CACFP product- based limits: October 1, 2025. Note: CACFP total sugars limits remain in place until October 1, 2025, when the added sugar limits must be implemented. With State Agency approval, CACFP operators may choose to implement the added sugars limits for breakfast cereals and yogurt early. |



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ounces (2 grams of added sugars per ounce) (7 CFR

Section 3A: Milk – Flavored Milk

| Current Requirements | Final Rule | Programs Impacted | Implementation Date |
|--|--|---|--|
| NSLP, SBP (including competitive food service/ Smart Snacks in School standards): Schools may offer fat- free and low-fat (1 percent fat) milk, flavored and unflavored, in reimbursable school lunches and breakfasts, and for sale à la carte. The current regulations also require that unflavored milk be offered at each school meal service (7 CFR 210.10(d), 210.11(m), and 220.8(d)). SMP and CACFP: Fat- free and low-fat milk, flavored and unflavored, may be offered to participants ages 6 and older (7 CFR 215.7a(a) and 226.20(a)(1)(iii)). | NSLP, SBP (including competitive food service/Smart Snacks in School standards): Continues to allow schools to offer fat-free and low-fat milk, flavored and unflavored, to K-12 students, and to sell fat-free and low-fat milk, flavored and unflavored, à la carte. Continues to require that unflavored milk be offered at each school breakfast and lunch meal service. Flavored milk must meet the added sugars limit described in Section 2 for SY 2025-2026 (7 CFR 210.10(d), 210.11(l), and 220.8(d)). SMP and CACFP: Continues to allow SMP and CACFP operators to offer fat-free and low- fat milk, flavored and unflavored, to participants ages 6 and older (7 CFR 215.7a(b) and 226.20(a)(1)(iii)). | NSLP, SBP (including competitive food service/Smart Snacks in School standards), SMP, and CACFP | July 1, 2024 Note: CNP operators are not required to change menus or operations as a result of this provision, beyond those changes described in Section 2: Added Sugars for NSLP and SBP: |

| Current Requirements | Final Rule | Program Impacted | Implementation Date |
|--|---|---------------------|--|
| NSLP: Current regulations outline the requirements to provide a fluid milk substitute for non-disability reasons in two locations: 7 CFR 210.10(d)(3) details the nutrition requirements for fluid milk substitutes for non- disability reasons. 7 CFR 210.10(m)(2) outlines additional requirements for fluid milk substitutes for non- disability reasons, such as the process for requesting a fluid milk substitute on behalf of a student. | NSLP: This final rule reorganizes the NSLP regulatory text related to fluid milk substitutes for non- disability reasons: Moves the regulatory text explaining the non-disability fluid milk substitute requirements from paragraph (m) of 7 CFR 210.10—which discusses exceptions and variations allowed in reimbursable meals—to paragraph (d) of 7 CFR 210.10—which discusses the fluid milk requirements. <i>This rule makes no</i> <i>substantive changes to the</i> <i>non-disability fluid milk</i> <i>substitute request process.</i> <i>This section of the rule</i> <i>provides an overview of</i> <i>responses to USDA's request</i> <i>for public input on the fluid</i> <i>milk substitutes process.</i> | NSLP | July 1, 2024 Note: schools are not required to change menus or operations as a result of this provision. |

Section 3B: Milk – Fluid Milk Substitutes: Responses to Request for Input

Section 3C: Milk – Fluid Milk Substitutes: Nutrient Requirements

| Current Requirements | Final Rule | Programs Impacted | Implementation Date |
|--|---|----------------------------|--|
| NSLP, SMP, and CACFP: Fluid milk substitutes must be nutritionally equivalent to fluid milk and meet nutritional standards established in regulation. Vitamin A and vitamin D requirements are currently specified in International Units (IUs) (7 CFR 210.10(d)(3), 215.7a(b)(2), and 226.20(g)(3)). | NSLP, SMP, and CACFP: Updates the units for vitamin A and vitamin D requirements for fluid milk substitutes to align with the Food and Drug Administration (FDA) labeling requirements (7 CFR 210.10(d)(2)(ii), 215.7a(b)(2), and 226.20(g)(3)(ii)): For vitamin A, instead of 500 IUs, the unit requirement is now 150 mcg retinol activity equivalents (RAE) per 8 fl oz. | NSLP, SMP, and CACFP | July 1, 2024 Note: CNP operators are not required to change menus or operations as a result of this provision. |

| change; only the unit of measurement has changed to conform to FDA labeling requirements. |
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|--|

Section 4: Whole Grains

| Current Requirements | Final Rule | Programs Impacted | Implementation Date |
|-----------------------------|----------------------------|----------------------------|------------------------|
| NSLP and SBP: At least | NSLP and SBP: | NSLP, SBP, and CACFP* | July 1, 2024 |
| 80 percent of the weekly | Maintains the current | *CACFP is only impacted | Note: CNP operators |
| grains offered in the | requirement that at | by the addition of the | are not required to |
| school lunch and | least 80 percent of the | whole grain-rich | change menus or |
| breakfast programs | weekly grains offered in | definition to regulations; | operations as a result |
| must be whole grain- | the school lunch and | weekly grain | of this provision. |
| rich. The remaining | breakfast programs | requirements for NSLP | |
| grain items offered | must be whole grain- | and SBP do not apply to | |
| must be enriched (7 | rich, based on ounce | CACFP. CACFP | |
| CFR 210.10(c)(2)(iv) | equivalents (7 CFR | operators must continue | |
| and 220.8(c)(2)(iv)). | 210.10(c)(2)(iii) and | to offer at least one | |
| NSLP, SBP, and CACFP: | 220.8(c)(2)(iii)). | whole grain-rich serving | |
| According to USDA | NSLP, SBP, and CACFP: | of grains per day. | |
| guidance, to meet the | Adds the following | | |
| whole grain-rich criteria, | definition for "whole | | |
| a product must contain | grain-rich" in NSLP, SBP, | | |
| 50 to 100 percent whole | and CACFP regulations | | |
| grains; any grain | (7 CFR 210.2, | | |
| ingredients that are not | 210.10(c)(2)(iii), | | |
| whole grain must be | 210.11(a)(3), 220.2, | | |
| enriched, bran, or germ. | 220.8(c)(2)(iv), and | | |
| NSLP (competitive food | 226.2). | | |
| service/Smart Snacks | Whole grain-rich is the | | |
| in School standards: | term designated by FNS | | |
| The current definition of | to indicate that the grain | | |
| "entrée item" in the | content of a product is | | |
| competitive food | between 50 and 100 | | |
| service and standards | percent whole grain with | | |
| regulations specifies | any remaining grains | | |
| that grain entrées must | being enriched. | | |
| be whole grain-rich. | This definition does not | | |
| Entrée items offered as | change the meaning of | | |
| part of a reimbursable | whole grain-rich, and | | |
| school meal are exempt | program operators can | | |

Section 5: Sodium

| Current Requirements | Final Rule | Programs Impacted | Implementation Date |
|---|---|----------------------|--|
| NSLP: Schools were required to meet Sodium Target 1A for school lunch, effective SY 2023-2024 through June 30, 2027 (7 CFR 210.10(f)(3)). SBP: Schools were required to meet Sodium Target 1 for school breakfast, effective SY 2022-2023 through June | NSLP and SBP: Maintains current sodium limits for school lunch and breakfast through the end of SY 2026-2027 and codifies a single sodium reduction for both programs. NSLP: By SY 2027-2028, schools must implement a reduction of about 15 | NSLP and SBP | July 1, 2027 Note: this rule maintains the current sodium limits for the first three years of implementation; schools are not required to implement further sodium reductions until July 1, 2027. |

| 30, 2027 (7 CFR 220.8(f)). | percent from current sodium levels (7 CFR 210.10(c) and (f)(4)). SBP : By SY 2027-2028, schools must implement a reduction of about 10 | |
|----------------------------|--|--|
| | percent from current sodium levels (7 CFR 220.8(c) and (f)(4)). | |

Section 6: Meats/Meat Alternates at Breakfast

| Current Requirements | Final Rule | Program Impacted | Implementation Date |
|--|---|---------------------|---|
| SBP: Currently, there are three meal components for the SBP: fruits, grains, and fluid milk. Under current regulations, schools may substitute a 1.0 ounce equivalent of meat/meat alternate for a 1.0 ounce equivalent of grains, after meeting the daily minimum grains requirement (7 CFR 220.8(c)(2)). | SBP: Establishes a combined grains and meats/meat alternates meal component in the SBP and removes the requirement for schools to offer 1.0 ounce equivalent of grains each day at breakfast (7 CFR 220.8(c) introductory text and (c)(2)). Schools may offer grains, meats/meat alternates, or a combination of both, to meet the minimum ounce equivalent in this combined meal component requirement. | SBP | July 1, 2024 Note: this rule provides a menu planning flexibility; schools are not required to change menus or operations as a result of this provision. |

Section 7: Substituting Vegetables for Grains in Tribal Communities

| Current Requirements | Final Rule | Programs Impacted | Implementation Date |
|---|---|---------------------------------|--|
| NSLP and SBP: Schools in American Samoa, Puerto Rico, and the U.S. Virgin Islands may serve vegetables such as yams, plantains, or sweet potatoes to meet the grains component (7 CFR 210.10(c)(3) and 220.8(c)(3). SFSP: Sponsors in American Samoa, Puerto | NSLP and SBP: Allows school food authorities and schools that are tribally operated, operated by the Bureau of Indian Education, and that serve primarily American Indian or Alaska Native children to serve vegetables to meet the grains requirement (7 CFR 210.10(c)(3) and 220.8(c)(3)). | NSLP, SBP, SFSP, CACFP | July 1, 2024 Note: this rule provides a menu planning flexibility; CNP operators are not required to change menus or operations as a result of this provision. |

| Rico, 0 | Guam, and the U.S. | SFSP: Allows sponsors that |
|----------|--------------------------|------------------------------|
| Virgin | Islands may serve | serve primarily American |
| vegeta | ables such as yams, | Indian or Alaska Native |
| planta | ins, or sweet potatoes | children to substitute |
| to me | et the bread | vegetables for breads (7 |
| requir | ement (7 CFR | CFR 225.16(f)(3)). |
| 225.1 | 6(f)(3)). | CACFP: Allows institutions |
| CACF | P: Institutions and | and facilities that serve |
| faciliti | es in American | primarily American Indian or |
| Samo | a, Puerto Rico, Guam, | Alaska Native participants |
| and th | e U.S. Virgin Islands | to substitute vegetables for |
| may s | erve vegetables such | grains (7 CFR 226.20(f)). |
| as yar | ns, plantains, or sweet | NSLP, SBP, SFSP, and |
| potato | bes to meet the grains | CACFP: Allows all schools, |
| comp | onent (7 CFR | sponsors, institutions, and |
| 226.20 | 0(f)). | facilities in Guam and |
| The op | ption to allow program | Hawaii to serve vegetables |
| operat | tors to substitute | to meet the grains or breads |
| vegeta | ables for grains or | requirement. All programs |
| bread | s was instituted to | in American Samoa, Puerto |
| accon | nmodate cultural food | Rico, and the U.S. Virgin |
| prefer | ences and to address | Islands may continue to |
| produ | ct availability and cost | implement this option (7 |
| conce | rns in these outlying | CFR 210.10(c)(3), |
| areas. | | 220.8(c)(3), 225.16(f)(3), |
| | | and 226.20(f)). |

Section 8: Traditional Indigenous Foods

| Current Requirements | Final Rule | Programs Impacted | Implementation Date |
|--|--|----------------------|---|
| NSLP and SBP: Traditional Indigenous foods are not explicitly mentioned in the school meal program regulations, however, they may be served in reimbursable meals in accordance with USDA guidance. | NSLP and SBP: Explicitly includes in regulation that traditional Indigenous foods may be served in reimbursable school meals (7 CFR 210.10(c)(7) and 220.8(c)(4)). This change is intended to support local efforts to incorporate traditional Indigenous foods into school meals. | NSLP and SBP | July 1, 2024 Note: this rule provides a menu planning flexibility; schools are not required to change menus or operations as a result of this provision. |

Section 9: NSLP Afterschool Snacks

| Current Requirements | Final Rule | Program Impacted | Implementation Date |
|--|------------|---------------------|------------------------|
| NSLP: According to the National | NSLP: | NSLP | Meal pattern |

| School Lunch Act (NSLA, 42 | Afterschool snack meal pattern | Afterschool | requirements: |
|-----------------------------------|-------------------------------------|-------------|------------------|
| U.S.C. 1766a(d)), the nutrition | requirements: Aligns NSLP | Snacks | July 1, 2025 |
| requirements for CACFP snacks | afterschool snack meal pattern | | All other |
| also apply to NSLP snacks. | requirements for K-12 children | | changes: July 1, |
| However, the nutrition | with the CACFP snack meal | | 2024 |
| requirements in the regulations | pattern requirements, as required | | |
| for NSLP snacks served to K-12 | by the National School Lunch Act | | |
| children are outdated and do not | (NSLA, 42 U.S.C. 1766a(d) and 7 | | |
| reflect current statutory | CFR 210.10(o)(2)). However, this | | |
| requirements (7 CFR | final rule applies the school meal | | |
| 210.10(o)(2). | program weekly juice limit (no | | |
| NSLP: According to the National | more than half of the weekly fruit | | |
| School Lunch Act (NSLA, 42 | or vegetable offerings at NSLP | | |
| U.S.C. 1766a(b)), children who | snacks may be in the form of | | |
| are age 18 and under may receive | juice) and the weekly whole | | |
| reimbursable NSLP snacks. | grain-rich requirement (at least | | |
| However, the age limitation for | 80 percent of the grains offered | | |
| NSLP snacks in the current | weekly in NSLP snacks must be | | |
| regulatory definition of Child is | whole grain-rich, based on ounce | | |
| outdated and does not reflect | equivalents of grains offered) to | | |
| statutory requirements (7 CFR | NSLP snacks. | | |
| 210.2). | Definition of Child: Revises the | | |
| | definition of Child to clarify that | | |
| | children who are age 18 and | | |
| | under at the start of the school | | |
| | year may receive reimbursable | | |
| | NSLP snacks, consistent with the | | |
| | statute (NSLA, 42 U.S.C. | | |
| | 1766a(b) and 7 CFR 210.2). | | |
| | Terminology: Changes all | | |
| | regulatory references in 7 CFR | | |
| | Part 210 from "meal | | |
| | supplements" to "afterschool | | |
| | snacks." | | |

Section 10: Substituting Vegetables for Fruits at Breakfast

| Current Requirements | Final Rule | Program Impacted | Implementation Date |
|-------------------------------|--------------------------------|---------------------|--------------------------------|
| SBP: Schools may | SBP: Continues to allow | SBP | July 1, 2024 |
| substitute vegetables for | schools to substitute | | Note: this rule provides a |
| fruits at breakfast, provided | vegetables for fruits in the | | menu planning flexibility; |
| that at least two cups per | SBP and simplifies the | | schools following the |
| week are from specific | vegetable variety | | current regulatory |
| vegetable subgroups: dark | requirement (7 CFR | | requirement are not required |
| green, red/orange, beans, | 220.8(c)(2)(i) and (ii)): | | to change menus or |
| peas, and lentils, or "other" | Schools choosing to offer | | operations as a result of this |
| vegetable subgroups (7 CFR | vegetables at breakfast one | | provision. ¹ |

| 220.8(c) and (c)(2)(ii)). In recent years, through Federal appropriations, | day per school week have the option to offer any vegetable, including a | |
|--|---|--|
| Congress has provided | starchy vegetable. | |
| schools the option to | Schools choosing to | |
| substitute any | substitute vegetables for | |
| vegetable—including starchy vegetables—for | fruits at breakfast on two or more days per school week | |
| fruits at breakfast, with no | are required to offer | |
| vegetable subgroup requirements. | vegetables from at least two different subgroups. | |

Section 11: Nuts and Seeds

| Current Requirements | Final Rule | Programs Impacted | Implementation Date |
|--|--|---------------------------------|--|
| NSLP, SBP, SFSP, and CACFP: Current regulations limit the crediting of whole nuts and seeds (or nut and seed pieces) in some CNPs. For programs where nut and seed crediting is limited to 50 percent of the meats/ meat alternates component, program operators choosing to serve nuts and seeds must serve them alongside another meat/ meat alternate to fully meet the component requirement (7 CFR 210.10(c)(2)(i)(B), 220.8(c)(2)(i)(B), 225.16(d)(2), 225.16(e)(5), 226.20(a)(5)(ii), and 226.20(c)(2)). | NSLP, SBP, SFSP, and CACFP: Allows nuts and seeds to credit for the full meats/meat alternates component in all CNP meals and snacks, removing the 50 percent crediting limit for nuts and seeds at breakfast, lunch, and supper. This provision streamlines CNP requirements by aligning nut and seed crediting across all CNP meals and snacks (7 CFR 210.10(c)(2)(iv)(B), 220.8(c)(2)(iv)(B), 225.16(d)(2), 225.16(e)(5), and 226.20(a)(5)(ii). | NSLP, SBP, SFSP, CACFP | July 1, 2024 Note: this rule provides a menu planning flexibility; CNP operators are not required to change menus or operations as a result of this provision. |

Section 12: Beans, Peas, and Lentils at Lunch

| Current Requirements | Final Rule | Program Impacted | Implementation Date |
|--|---|---------------------|---|
| NSLP: School food authorities must offer vegetables from all five subgroups each school week consistent with the <i>Dietary Guidelines</i> . For the beans and peas (legumes) | NSLP: Allows schools to count beans, peas, and lentils offered as a meat alternate at lunch to also count them toward the weekly beans, peas, and lentils vegetable subgroup | NSLP | July 1, 2024 Note: this rule provides a menu planning flexibility; schools are not required to change menus or operations as a result of this provision. |

| vegetable subgroup, schools must offer ½ cup over the course of the week at lunch to meet the vegetable subgroup requirement. Legumes offered at lunch may count toward either the vegetables meal component or meats/ meat alternates meal component, but not both components in the same meal (7 CFR 210.10(c)(2)(iii)). | component, or the meats/ meat alternates meal component). Beans, peas, and lentils offered as either vegetables or meat alternates can count toward the weekly vegetable subgroup requirement to offer ½ cup of beans, peas, | |
|---|--|--|
| | subgroup requirement to | |

Section 13: Competitive Foods: Bean Dip Exemption

| Current Requirements | Final Rule | Program Impacted | Implementation Date |
|--|---|------------------|---|
| NSLP, SBP (specifically competitive food service/ Smart Snacks in School standards): Schools must comply with requirements for all foods sold in schools outside of the school meal programs, known as competitive food standards, or "Smart Snacks in School" standards. To comply with the Smart Snacks in School standards, foods must meet nutrition standards, including the total fat standard (7 CFR 210.11(f)). | NSLP, SBP (specifically competitive food service/ Smart Snacks in School standards): Adds bean dip to the list of foods exempt from the total fat standard in the Smart Snacks in School regulations. This exemption applies to products marketed as hummus, as well as bean dips made from any variety of beans, peas, or lentils (7 CFR 210.11(a)(7) and 210.11(f)(2)(ii)). Bean dip will continue to be subject to the saturated fat standard for Smart Snacks in School, as well as all other Smart Snacks in School requirements. This change provides schools the option to sell | | July 1, 2024 Note: schools are not required to change menus or operations as a result of this provision. |

| Snack in School. | | bean dip, including hummus, as a Smart Snack in School. | | |
|------------------|--|---|--|--|
|------------------|--|---|--|--|

Section 14: Meal Modifications

| Current Requirements | Final Rule | Programs Impacted | Implementation Date |
|---|--|----------------------------|--|
| NSLP, SBP, and CACFP: Current regulations require schools, institutions, and facilities to make meal modifications to ensure participants with disabilities have an equal opportunity to participate in, and benefit from, the NSLP, SBP, and CACFP (7 CFR 210.10(m)(1), 220.8(m), and 226.20(g)(1)). NSLP and SBP: Under current NSLP and SBP regulations, substitutions for disability reasons must be supported by a written statement signed by a licensed physician (7 CFR 210.10(m) and 220.8(m)). Through policy guidance, USDA has permitted State licensed healthcare professionals to submit a medical statement on behalf of a student with a disability. CACFP: Under current regulations, substitutions for disability reasons must be supported by a written | NSLP, SBP, and CACFP: Outlines in regulation that State licensed healthcare professionals and registered dietitians may write medical statements to request meal modifications on behalf of participants with disabilities in the school meal programs and CACFP. Defines a State licensed healthcare professional as an individual authorized to write medical prescriptions under State law (7 CFR 210.2, 210.10(m), 220.8(m) 226.2, and 226.20(g)). Also updates and reorganizes the regulatory text to distinguish between disability and non-disability requests more clearly, and encourages schools, institutions, and facilities to meet participants' non- disability dietary preferences when planning and preparing school and CACFP meals (7 CFR 210.10(m), 220.8(m), and 226.20(g)). | NSLP, SBP, and CACFP | The requirement to accept medical statements from registered dietitians must be implemented by: NSLP and SBP: July 1, 2025 CACFP: October 1, 2025 Meal Modifications: All Other Changes: July 1, 2024 |

Section 15: Clarification on Potable Water Requirements

| Current Requirements | Final Rule | Programs | Implementation Date |
|-----------------------------|------------|----------|---------------------|
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| | | Impacted | |
|--|--|-----------------|--|
| NSLP and SBP: Schools must make potable water available and accessible without restriction to children at no charge in the places where lunches are served during the meal service (7 CFR 210.10(a)(1)(i)). When breakfast is served in the cafeteria, schools must make potable water available and accessible without restriction to children at no charge (7 CFR 220.8(a)(1)). USDA issued policy guidance to support implementation of this provision in July 2011, which specified that schools must serve plain water to meet the potable water requirement. | NSLP and SBP: Maintains the requirement that schools must make potable water available and accessible without restriction to children at no charge in the places where lunches are served during the meal service and when breakfast is served in the cafeteria. Adds the word "plain" to the potable water regulations to clarify this requirement (7 CFR 210.10(a)(1)(i) and 220.8(a)(1)). | NSLP and SBP | July 1, 2024 Note: schools are not required to change menus or operations as a result of this provision. |

Section 16: Synthetic Trans Fat

| Current Requirements | Final Rule | Programs Impacted | Implementation Date |
|--|---|---|---|
| NSLP, SBP, and Competitive food service/ Smart Snacks in School: Synthetic <i>trans</i> fats are prohibited in the school lunch and breakfast programs, and in foods sold to children on campus during the school day (7 CFR 210.10(f)(4), 220.8(f)(4), and 210.11(g)). | Removes the dietary specification prohibiting synthetic <i>trans</i> fat in the school lunch and breakfast programs, and in foods sold to children | NSLP and SBP (including competitive food service/Smart Snacks in School standards) | July 1, 2024 Note: schools are not required to change menus or operations as a result of this provision. |

Section 17: Professional Standards: Hiring Exception for Medium and Large Local Educational Agencies

| Current Requirements | Final Rule | Programs Impacted | Implementation Date |
|---|--|----------------------|---|
| NSLP: Currently, school nutrition program directors in medium (2,500 to 9,999 students) and large (10,000 or more students) local educational agencies must have a bachelor's or an associate's degree. (7 CFR 210.30(b)(1)(ii)). | NSLP : Allows State agencies the discretion to approve the hiring of an individual to serve as a school nutrition program director in a medium or large local educational agency, for individuals who have 10 years or more of school nutrition program experience but who do not hold a bachelor's or an associate's degree. Directors hired under this exception must have a high school diploma or GED (7 CFR 210.30(b)(1)). | NSLP | July 1, 2024 Note: schools are not required to change operations as a result of this provision. |

Section 18: Buy American

| Current Requirements | Final Rule | Programs Impacted | Implementation Date |
|--|--|----------------------|---|
| Section 18A NSLP and SBP: Requires school food authorities to purchase domestic commodities or products "to the maximum extent practicable." (NSLA, 42 U.S.C. 1760(n)) and (7 CFR 210.21(d)(2) and 220.16(d)(2). Through policy guidance, USDA has detailed limited exceptions to the Buy American requirements. These limited exceptions apply when the purchase of domestic foods is not practicable and include the following: • The product is not produced or manufactured in the U.S. in sufficient and | NSLP and SBP: Changes the current limited exceptions for the Buy American provision by providing an exemptions list and codifies the two limited circumstances when school food authorities may purchase non-domestic foods, which are: The product is listed on the Federal Acquisitions Regulations FAR 25.104 Non-available articles list and/or is not produced or manufactured in the U.S. in sufficient and reasonably available quantities of a satisfactory quality; or | NSLP and SBP | July 1, 2024 The phased-in approach for the non-domestic food cost cap: SY 2025-2026: the non-domestic food cost cap will be 10 percent. SY 2028-2029: the non-domestic food cost cap will be 8 percent. SY 2031-2032: the non-domestic food cost cap will be 5 percent. |

| reasonably available | Competitive bids reveal the costs of a | |
|--------------------------------------|--|--|
| quantities of a | U.S. product are | |
| satisfactory quality; or | significantly higher | |
| Competitive bids | than the non-domestic | |
| reveal the costs of a | product. | |
| U.S. product are | · | |
| significantly higher | | |
| than the non-domestic | This final rule does not define | |
| product. | "significantly higher" for the | |
| | definition exception and instead | |
| Currently, no regulations | USDA maintains that the | |
| establish a definition of | definition of "significantly | |
| | higher" is at the discretion of | |
| "significantly higher" when using | school food authorities. | |
| an exception to the Buy | Allowing school food authority | |
| American provision. The school | discretion acknowledges that | |
| food authority is responsible for | school food authorities of | |
| determining the dollar amount | various sizes have different | |
| or percentage which constitutes | | |
| a significantly higher cost for a | resources, and reflects the | |
| domestic product, thus | appropriate flexibility needed for | |
| permitting the use of an | purchases given the diverse | |
| exception. | needs of school food | |
| | authorities. | |
| | USDA will use a phased-in | |
| | approach to gradually reach the | |
| | proposed 5 percent cap on non- | |
| | domestic food purchases a | |
| | school food authority may make | |
| | annually. Through a phased-in | |
| | implementation, USDA intends | |
| | to help schools, State agencies, | |
| | and other stakeholders adjust to | |
| | the new requirement and | |
| | achieve compliance with the Buy | |
| | American provision. This | |
| | phased-in approach will allow | |
| | schools to gradually adjust to | |
| | the new requirement and will | |
| | allow USDA to continue to | |
| | collect data on use of the Buy | |
| | American exceptions. The | |
| | phased-in approach will be the | |
| | | |
| | following: | |

| | Beginning in SY 2025-2026, the non- domestic food cost cap will be 10 percent. Beginning in SY 2028-2029, the non- domestic food cost cap will be 8 percent. Beginning in SY 2031-2032, the non- domestic food cost cap will be 5 percent. School food authorities may use the Federal Acquisitions Regulations FAR 25.104 Non- available articles list to deem a product as not domestically available without further documentation. Food products that are found on the FAR Nonavailable articles list will be included in the non-domestic expenditure cap. For school food authorities unable to meet the phased-in cap, an accommodation for temporary relief from the requirement will be available as the State agency works with the school food authority to increase domestic purchases. | | |
|---|---|-----------------|--------------|
| Section 18B NSLP and SBP: Currently, the primary mechanism for collecting information on the Buy American provision is via the Child Nutrition Operations (CN-OPS) study. The CN-OPS study is a multi-year study that provides USDA with current information on various aspects of school meals programs operations. USDA uses results | NSLP and SBP: Requires school food authorities to maintain documentation to demonstrate use of the two limited exceptions (7 CFR 210.21(d)(5)(iii) and 220.16(d)(5)(iii)). USDA is exempting products found on the Federal Acquisition Regulations 25.104 Nonavailable articles list from the documentation requirement. | NSLP and SBP | July 1, 2024 |

| from this study to help inform program management practices and policy development. School food authorities document each use of an exception to the Buy American requirements. There is no requirement for school food authorities to request a waiver from the State agency or USDA in order to purchase a non- domestic food product. | | | |
|--|--|-----------------|--------------|
| Section 18C NSLP and SBP: School lunch and breakfast program regulations do not currently require school food authorities to include any Buy American provisions in required documented procurement procedures, solicitations, or contracts. However, USDA guidance has strongly advised school food authorities to include safeguards in solicitation and contract language to ensure Buy American requirements are followed. Additionally, school food authorities are required to monitor solicitation and contract language to ensure that contractors perform in accordance with the terms, conditions, and specifications of their contracts or purchase orders (2 CFR 200.318(b)). | NSLP and SBP: Requires school food authorities to include the Buy American requirements in documented procurement procedures, solicitations, and contracts for foods and food products procured for school breakfast and school lunch programs using informal and formal procurement methods, and in awarded contracts (7 CFR 210.21(d)(3) and 220.16(d)(3)). State agencies are required to verify the inclusion of this language when conducting oversight and reviews. | NSLP and SBP | July 1, 2024 |
| Section 18D NSLP and SBP: Regulations and statute defines a domestic product as "[a] food product that is processed in the United States substantially using agricultural commodities that are produced in the United States." (NSLA, 42 U.S.C. | NSLP and SBP: Codifies the proposed definition of "substantially" in the Buy American provision: Substantially using agriculture commodities that are produced in the United States means over 51 percent of a food product must consist of agricultural | NSLP and SBP | July 1, 2024 |

| 1760(n)(1)(B) and (7 CFR 210.21(d)(1) and 220.16(d)(1)). But does not define the term substantially. To satisfy the statutory and regulatory requirements, food products purchased for the school lunch and breakfast programs must be processed in the United States. However, USDA understands that the meaning of the term "substantially" is not clearly defined. | commodities that were grown domestically (7 CFR 210.21(d)(1)(ii) and 220.16(d)(1)(ii). | | |
|---|--|-----------------|--------------|
| Section 18E NSLP and SBP: Current regulations do not include language specific to the applicability of the Buy American requirements to fish or fish products. However, in 2019, Section 4207 of the Agriculture Improvement Act of 2018 (P.L. 115-334) clarified the Buy American provision applies to fish harvested "within the Exclusive Economic Zone of the United States, as described in Presidential Proclamation 5030 (48 Fed. Reg. 10605; March 10, 1983), orby a United States flagged vessel." USDA published Buy American and the Agricultural Improvement Act of 2018 and explained how to treat harvested fish under the Buy American requirement. The guidance stated that, "in order to be compliant: Farmed fish must be harvested within the United States or any territory or possession of the United States. Wild caught fish must be harvested within the Exclusive Economic Zone of the United States or by a United States | NSLP and SBP: Codifies language in regulations regarding how the Buy American requirements apply to fish and fish products offered in the school lunch and breakfast programs (7 CFR 210.21(d)(6) and 220.16(d)(6)). To be compliant with Buy American requirements, under this final rule: Farmed fish must be harvested within the United States or any territory or possession of the United States. Wild caught fight must be harvested within the Exclusive Economic Zone of the United States or by a United States flagged vessel. This change is consistent with current statutory requirements and existing USDA policy guidance. | NSLP and SBP | July 1, 2024 |

| flagged vessel." | | | |
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|------------------|--|--|--|

Section 19: Geographic Preference

| Current Requirements | Final Rule | Programs Impacted | Implementation Date |
|---|---|--|--|
| NSLP, SMP, SBP, SFSP, and CACFP: Currently, Federal regulations do not prescribe the way that geographic preference should be applied or how much preference can be given to local products. Federal regulations also do not define "local" for the purpose of procuring local foods for use in CNPs (7 CFR 210.21(g)(1), 215.14a(e), 220.16(f)(1), 225.17(e)(1), and 226.22(c)(1)). However, CNPs and State agencies purchasing on their behalf can prescribe a specified preference (e.g., additional points or credit) for unprocessed agricultural products that originate within a defined geographic area when evaluating proposals or bids received in response to a solicitation. | NSLP, SMP, SBP, SFSP, and CACFP: Expands the geographic preference option by allowing "locally grown," "locally raised," or "locally caught" as procurement specifications (a written description of the product or service that the vendor must meet to be considered responsive and responsible) for unprocessed or minimally processed food items in the CNPs (7 CFR 210.21(g)(1), 215.14a(e), 220.16(f)(1), 225.17(e)(1), and 226.22(c)(1)). Continues to allow CNP operators and State agencies purchasing on their behalf to adopt their own definition of "local" and does not prescribe a Federal definition of "local" for the purpose of procuring local foods for CNPs. The definition of unprocessed, and the minimal food handling and processing techniques allowed within that definition, remains unchanged in this final rule. | NSLP, SMP, SBP, SFSP, and CACFP | July 1, 2024 Note: CNP operators are not required to change menus or operations as a result of this provision. |

Section 20: Miscellaneous Changes

| Current Requirements | Final Rule | Programs Impacted | Implementation Date |
|----------------------------|--------------------------------|----------------------|--------------------------|
| NSLP, SBP, SFSP, and | NSLP, SBP, SFSP, and | | July 1, 2024 |
| CACFP: Current program | CACFP: Updates terminology | | Note: CNP operators are |
| regulations use the term | to "beans, peas, and lentils," | | not required to change |
| "legumes (beans and peas)" | consistent with the | | menus or operations as a |

| and "beans and peas" for the vegetable subgroup that includes beans (kidney beans, pinto beans, white beans, black beans, lima beans, fava beans, soybeans), dried peas (chickpeas, black-eyed peas, pigeon peas, split peas), and lentils (7 CFR 210, 220, 225, and 226). NSLP, SBP, SFSP, and CACFP: Current program regulations use the term "food components" (7 CFR 210.10, 220.8, 225.16, 226.20). CACFP: Currently, in the lunch and supper and snack meal pattern tables for children ages 1 through 18 and adult participants, the meats/meat alternates row lists specific foods within the category (7 CFR 226.20(c)). In the footnotes to all the CACFP meal pattern tables, the term "grains" is used (7 CFR 226.20). | terminology used in the Dietary Guidelines and to implement consistent terminology across CNPs (7 CFR 210, 220, 225, and 226). NSLP, SBP, SFSP, CACFP: Changes all "food component" references to "meal components" (7 CFR 210.10, 220.8, 225.16, 226.20). CACFP: Revises the meal pattern charts by updating the meats/meat alternates rows at 7 CFR 226.20(c), in meal pattern tables for children ages 1 through 18 and adult participants, to use ounce equivalents and refer to meats/meat alternates sources generally. Revises certain footnotes in the meal pattern tables for clarity, combines related footnotes to improve readability and changes "grain" references to "grain items" in the footnotes. (7 CFR 226.20). | result of these provisions. |
|---|--|-----------------------------|
|---|--|-----------------------------|

Attachment B: Table of Changes by Program

The chart below details each provision of the rule, the section of the rule that covers the provision, the programs impacted, and the implementation date.

| Provision | Rule Section | Programs Impacted | Implementation Date |
|---|-----------------|----------------------|--|
| Added Sugars: Product-based Limits for Breakfast Cereals | Section 2 | NSLP, SBP, CACFP | NSLP/SBP: July 1, 2025 CACFP: October 1, 2025 Note: CACFP total sugars limits remain in place until October 1, 2025, when the added sugar limits must be implemented. With State Agency approval, CACFP operators may choose to implement the added sugars limits for breakfast cereals and yogurt early. |

| Added Sugars: Product-based Limits for Yogurt | Section 2 | NSLP, SBP, CACFP | NSLP/SBP: July 1, 2025 CACFP: October 1, 2025 Note: CACFP total sugars limits remain in place until October 1, 2025, when the added sugar limits must be implemented. With State Agency approval, CACFP operators may choose to implement the added sugars limits for breakfast cereals and yogurt early. |
|---|---------------|--|--|
| Added Sugars: Product-based Limits for Flavored Milks | Section 2 | NSLP, SMP, SBP, Smart Snacks in School | July 1, 2025 |
| Added Sugars: Weekly Limit | Section 2 | NSLP, SBP | July 1, 2027 |
| Milk: Flavored Milk | Section 3A | NSLP, SMP, SBP, Smart Snacks in School, CACFP | July 1, 2024 Note: this rule finalizes the current flavored milk requirements; CNP operators do not need to make changes to comply with this requirement, beyond those changes described in Section 2: Added Sugars – Product based Limits for Flavored Milks |
| Milk: Fluid Milk Substitutes: Responses to Request for Input | Section 3B | NSLP, SBP | July 1, 2024* |
| Milk: Fluid Milk Substitutes: Nutrient Requirements | Section 3C | NSLP, SMP, SBP, CACFP | July 1, 2024* |
| Whole Grains: Whole Grain-rich Requirement | Section 4 | NSLP, SBP | July 1, 2024 Note: this rule maintains the current whole grain-rich requirements; CNP operators do not need to make changes to comply with this requirement |
| Whole Grains: Whole Grain-rich Definition | Section 4 | NSLP, SBP, CACFP | July 1, 2024 Note: this rule finalizes the existing whole grain-rich definition; CNP operators do not need to make changes to comply with this requirement |
| Sodium | Section 5 | NSLP, SBP | July 1, 2024 Note: this rule maintains the current sodium limits for the first three years of implementation; schools |

| | | | are not required to implement further sodium reductions until July 1, 2027 |
|--|--------------------|---|--|
| Meats/Meat Alternates at Breakfast | Section 6 | SBP | July 1, 2024* |
| Substituting Vegetables for Grains in Tribal Communities | Section 7 | NSLP, SBP, SFSP, CACFP | July 1, 2024* |
| Traditional Indigenous Foods | Section 8 | NSLP, SBP | July 1, 2024* |
| Afterschool Snacks: NSLP Snacks Meal Pattern Requirements | Section 9 | NSLP Afterschool Snacks | July 1, 2025 |
| Afterschool Snacks: All Other Changes | Section 9 | NSLP Afterschool Snacks | July 1, 2024 |
| Substituting Vegetables for Fruits at Breakfast | Section 10 | SBP | July 1, 2024* |
| Nuts and Seeds | Section 11 | NSLP, SBP, SFSP, CACFP | July 1, 2024* |
| Beans, Peas, and Lentils at Lunch | Section 12 | NSLP | July 1, 2024* |
| Competitive Foods: Bean Dip Exemption | Section 13 | NSLP, SBP (Specifically Smart Snacks in Schools) | July 1, 2024* |
| Meal Modifications: Requirement to Accept Medical Statements from Registered Dietitians/ Registered Dietitian Nutritionists | Section 14 | NSLP, SBP, CACFP | NSLP/SBP: July 1, 2025 CACFP: October 1, 2025 |
| Meal Modifications: All Other Changes | Section 14 | NSLP, SBP, CACFP | July 1, 2024* |
| Clarification on Potable Water Requirements | Section 15 | NSLP, SBP | July 1, 2024* |
| Synthetic Trans Fat | Section 16 | NSLP, SBP, Smart Snacks in School | July 1, 2024* |
| Professional Standards: Hiring Exemption for Medium and Large Local Educational Agencies | Section 17 | NSLP | July 1, 2024* |
| Buy American | Section 18A-18E | NSLP, SBP | July 1, 2024, with phased in implementation for the non-domestic cap requirements. |

| Geographic Preference | Section 19 | NSLP, SMP, SBP, SFSP, CACFP | July 1, 2024* |
|--|---------------|-----------------------------------|---------------|
| Miscellaneous Changes: Beans, | Section | NSLP, SBP, | July 1, 2024* |
| Peas, and Lentils | 20 | SFSP, CACFP | |
| Miscellaneous Changes: Meal | Section | NSLP, SBP, | July 1, 2024* |
| Components | 20 | SFSP, CACFP | |
| Miscellaneous Changes: Meal Pattern Table Changes | Section 20 | CACFP | July 1, 2024* |

* CNP operators are not required to change menus or operations as a result of these provisions.

A. <u>^</u> Note: For SY 2024-2025, Congress provided schools the option to offer any vegetables in place of fruits at breakfast (no subgroup requirements) based on Section 739 of the 2024 Appropriations Act.